



**Consolidated Annual Performance
and Evaluation Report (CAPER)
HUD Program Year 2014
City Fiscal Year 2014-2015**
(Updated September 23, 2015)

The Program Year 2014 Consolidated Annual Performance and Evaluation Report (CAPER) describes the City of Modesto's (City) use of Community Development Block Grant (CDBG), HOME Investment Partnerships (HOME) and Emergency Solutions Grant (ESG) funds, which are grants generated by tax dollars to improve the quality of life for city residents.

Accomplishments reported in this document were made between July 1, 2014 and June 30, 2015. All City U.S. Department of Housing and Urban Development (HUD) entitlement resources will meet national goals set by the U.S. Congress to develop viable communities by providing decent housing, a suitable living environment, and economic opportunities, principally for persons of low- and moderate-income.

HUD requires consolidated planning and reporting of all communities as a condition of receiving federal entitlement funds. At the end of each fiscal year, CDBG, ESG and HOME recipients report to their citizens, elected officials, and other stakeholders how they have utilized their grant funds to further the intents of these federal programs. The CAPER is the HUD prescribed vehicle for providing this information.

The City has successfully completed the fifth year of the City's Five-Year Consolidated Plan (Consolidated Plan). Activities undertaken during this period reflect the goals and objectives as stated in the 2014-2015 Annual Action Plan. The City underwent reorganization in early December, 2014 whereas the Housing Division of the Parks, Recreation, and Neighborhoods Department was moved to the Community and Economic Development Department. The Housing Division continued to be responsible for the management of grant programs that directly impact the lives of low- and moderate-income people and those experiencing homelessness throughout the City and continued its efforts to be effective stewards of federal funds in the service of its residents.

CR-05 - Goals and Outcomes

Progress the jurisdiction has made in carrying out its strategic plan and its action plan. 91.520(a)

The Program Year 2014 (PY14) Consolidated Annual Performance Evaluation Report (CAPER) captures the expenditures, accomplishments and progress made with activities identified in the 2014-2015 (July 1, 2014 – June 30, 2015) Action Plan and Amendments. The CAPER outlines achievements in affordable housing, homeless services and community development programs. The City of Modesto's HUD Programs in this report include:

- Community Development Block Grant (CDBG)
- HOME Investment Partnership
- Emergency Solutions Grants (ESG)

The PY14 CAPER is the fifth annual report of the 5-year Con Plan period. The Programs are administered and overseen by the Community Development Department (CDD) in cooperation with other City departments.

The City's primary focus is to continue improving neighborhoods, homeownerships, living conditions and services for the homeless and those individuals with special needs.

Housing Rehabilitation Programs (CDBG)

The City provided decent and suitable housing through three CDBG funded housing rehabilitation programs. These programs offered financial and technical assistance for owner occupied homes and mobile homes. The City completed five (5) homeowners with major repairs such as roofs, bathroom remodels, electrical, and handicap modifications through the loan program.





The Minor Home Grant program assisted seventeen (17) homeowners with small repairs such as leaking faucets and electrical repairs, water heater replacements and light fixture replacements.

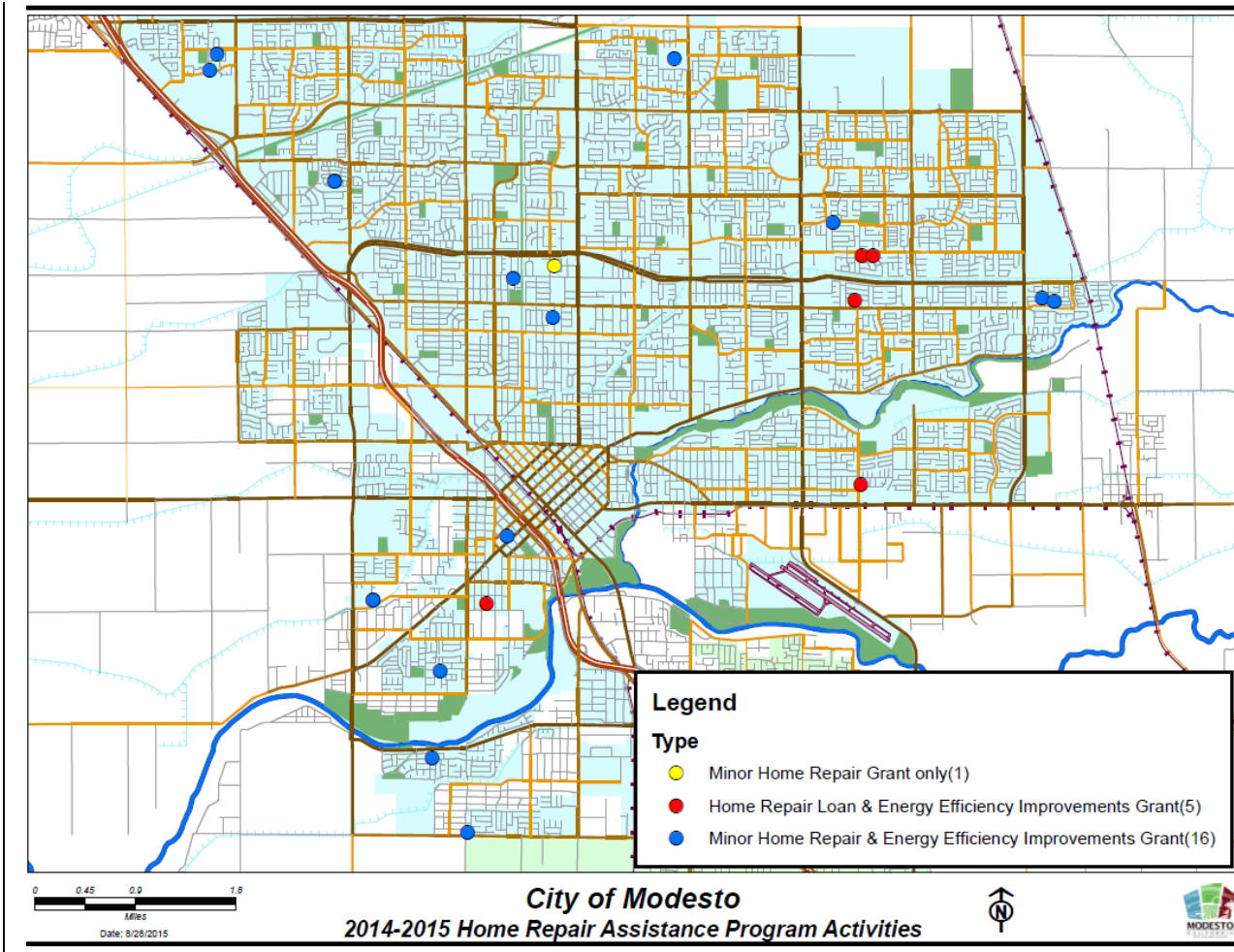
The EEI Grant program provided funding for HVAC, windows, water heaters, doors, fans, appliances, solar vents, insulation, and one cool roof to twenty-one (21) homeowners. In some cases, the grant money assisted homeowners to make energy improvements that may not have been possible without access to the grant money due to lack of resources, or homeowners who lacked equity in their homes or mobile homes.

BEFORE



AFTER





Geographic distribution and location of Home Repair Assistance Activities

A public notice informing the public of the availability of the report and the start of the public comment period was published in the Modesto Bee and Vida En El Valle Publications. A representative of the Modesto Bee requested 2014-2015 expenditures. This information was provided as requested.

The Citizens Housing & Community Development Committee (CH&CDC) provides overall review of the City's HUD funds. This Council-appointed committee provides policy and funding recommendations to the City Council regarding the City's use of HUD entitlement funds. On September 16, 2015, the City's CH&CDC reviewed and discussed the draft CAPER and recommended that it be forwarded to the City Council for review and approval.

The 30-day public review period to review and comment on the draft documents closed with a public hearing at the City Council meeting on Tuesday, September 22, 2015. No comments were received during the public hearing and the City Council unanimously approved the Program Year 2014-2015 CAPER and authorized the City Manager, or his designee, to sign the required documents for submittal to HUD. (Council Resolution 2015-361)

Please note the City is required to submit the CAPER based on a prescribed template from HUD. The format of the template is based on the Integrated Disbursement and Information System (IDIS). The IDIS Report PR03: CDBG activity Summary Report has been generated for PY14 and may be viewed at the City of Modesto's website. A list of Plan Goals and Priorities established during the 5-year consolidated process are listed in no particular order/

Accomplishment data reported in attached IDIS PR03 for CDBG

Public Facilities and Improvements (CDBG)

CDBG funds were allocated to enhance lower income neighborhoods through physical improvements and rehabilitation of public areas and facilities.

- The City allocated \$175,000 in CDBG funds in PY14 to fund enhancements for kitchen improvements to two City owned facilities located in low-income census tracts. RFP for contractor was submitted June, 2015.
- **Senior Playground** - \$150,000 in CDBG funds in PY 14 were allocated for the design and construction of a senior playground in consultation with senior stakeholders. Senior playground features may include: open area for Tai Chi, seating area, drinking fountain, and low-impact and durable exercise features designed to improve strength, balance, and coordination. Potential site, as recommended by key senior stakeholders (Ralston Towers Park)
- **Muni Project:** This project is being cancelled as the work initially planned for ADA accessible restrooms for a public facility changed in scope. Project participants met throughout the year to discuss the parameters of this proposed change in use however construction plans were not complete by June 30, 2014.
- **ADA Curb Ramps** activity, initially funded in Program Year 12 (PY12) with \$300,000 in CDBG funds, will pay for expenses associated with grinding down existing curbs and install ADA compliant curb ramps for those locations identified as a priority. This will allow the sidewalks and street crosswalks to be accessible to disabled citizens in wheelchairs. A portion of the funding paid for a study that was prepared which identified these 30 priority intersections. This project has an anticipated completion date of winter 2015.

Public Services

The City funded \$290,460 in CDBG and \$140,347 in ESG funds for public service activities which principally benefits low and moderate income level persons and meets at least one of the local objectives and priorities established in the 2010-2015 Five Year Consolidated Plan.

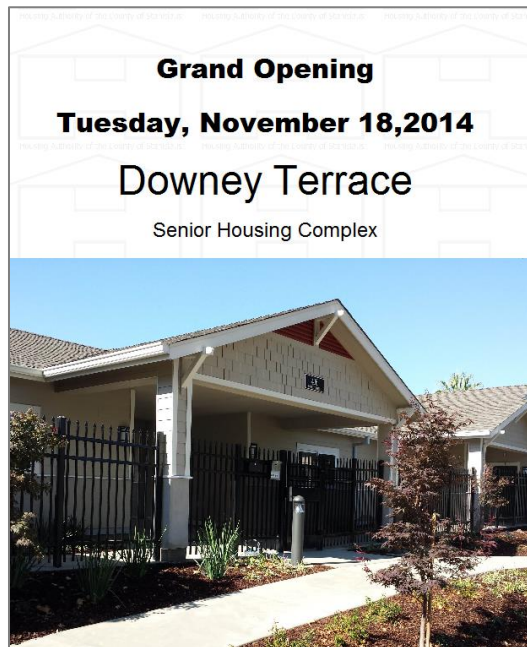
In summary, the City provided financial assistance to agencies that assist seniors with food and social services. Second Harvest Food Bank (SHFB) activities were available to individuals and families citywide. United Samaritans Foundation (USF) provided meals five days a week to low-income persons and persons experiencing homelessness.

The City funded Disability Resource Agency for Independent Living (DRAIL) Assistive Technology Program to purchase durable medical equipment, assistive technology and adaptive aids. A complete list of Public Service Grants can be found in *Exhibit A*.

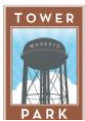
HOME

Bennett Place, an 18-unit apartment complex was completed during this reporting period. The units are being rented to special populations with mental disabilities including seniors, foster emancipated youth. In addition to HOME funds this project received NSP2, NSP3 and Mental Health Services Act (MHSA) funds. This project was a great collaboration between the Stanislaus County Affordable Housing (STANCO), Stanislaus County Behavioral Health and Recovery Services (BHRS) and the City.

Downey Terrace, an 11-unit housing development for seniors was completed in October, 2014. The City, in an effort to address worse case needs such as low income renters with severe cost burden, allocated HOME funds for Downey Terrace. Many seniors in this area live on a fixed income and have to pay more than 30% of their monthly income for rent,



Tower Park, a 49-unit senior apartment complex in downtown Modesto broke ground during this reporting period. The project is scheduled for completion June 2016.



TOWER PARK SENIOR APARTMENT
17TH STREET AND "G" STREET
MODESTO, CALIFORNIA
49 AFFORDABLE SENIOR APARTMENT UNITS



DEVELOPER:
SATELLITE AFFORDABLE HOUSING ASSOCIATES
BEACON COMMUNITIES



ARCHITECT:
DAHLIN GROUP
ARCHITECTURE / PLANNING

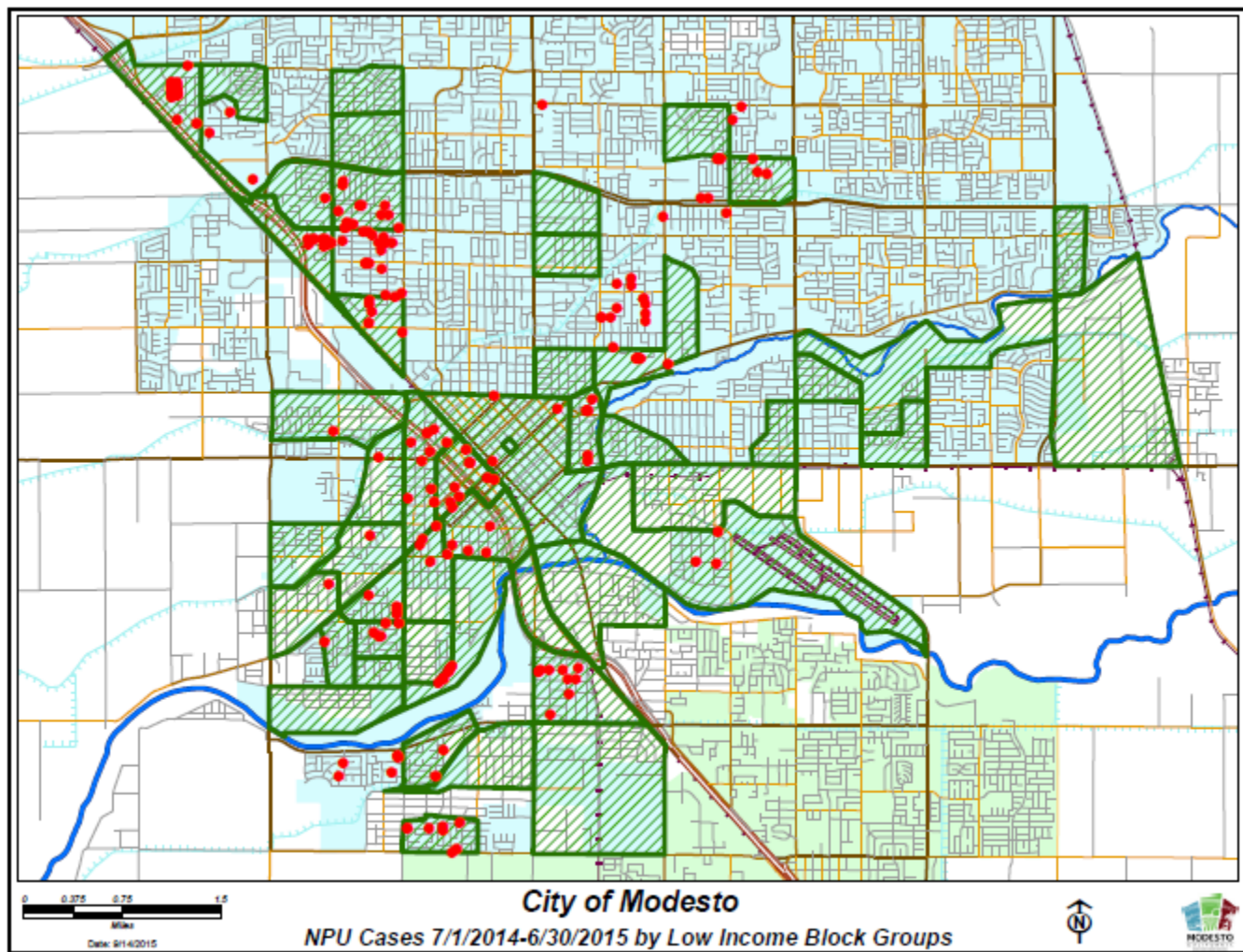
Job creation: It is also important to understand the economic benefits of affordable housing, with a struggling economy and high levels of unemployment these affordable housing developments created jobs, and incentivized the economy in the Modesto area.

Homelessness Prevention and Rapid Re-Housing

Center for Human Services received ESG funds to assist homeless families or those faced with imminent homelessness with safe, reliable short-term shelter. The Haven's Women's Center of Stanislaus provided a transitional living facility to serve women who have experienced domestic and sexual violence. Services included crisis intervention, safety planning, peer counseling, and legal and other system advocacy.

In addition, CDBG provided funding for revitalization efforts in Low income Census Tracts for:

- ◆ **Code Enforcements**
- ◆ **Housing Demolition/Board-ups**
- ◆ **Neighborhood Clean ups**



Geographic distribution and location of Code Enforcement Citations

Assess how the jurisdiction's use of funds, particularly CDBG, addresses the priorities and specific objectives identified in the plan, giving special attention to the highest priority activities identified.

The City's overall priority is to increase self-sufficiency and economic opportunity for lower-income residents and individuals with special needs so that they can achieve a reasonable standard of living. This priority can be achieved through a combination of:

- Affordable housing;
- Supportive services to maintain independence;
- Investment in lower-income and deteriorating neighborhoods, and in facilities that serve lower-income populations; and
- Education and technical skills that allow individuals to obtain jobs paying self-sufficiency wages.

The City, by focusing on these overall priorities, seeks to address community concerns such as:

- A need for additional affordable housing to address housing problems such as overcrowding, overpayment, and substandard housing conditions for the City's lowest income residents;
- Supportive services that increase the ability of seniors, persons with disabilities, and others with special needs to live independently and avoid institutions;
- A network of shelter, housing, and support services to prevent homelessness, move the homeless to permanent housing and independence, and decrease the number of homeless households with children; and
- Programs that promotes economic development and creates jobs, and that increase the job skills of potential employees from the targeted lower-income groups.

Assess how the jurisdiction's use of funds, particularly CDBG, addresses the priorities and specific objectives identified in the plan, giving special attention the highest priority. Activities identified.

The City's 5-year Consolidated Plan goals are all high priorities and are used as the basis for the budgetary priorities outlined in the 5-Year Consolidated Plan. Each CDBG activity funded demonstrates that it met a national objective. It is important to state that it is impractical to estimate the total numbers that will be assisted given that funding received differs from funding estimated thus the accomplishment goal established during the 5-Year Consolidated Plan is an estimate.

PR03 Attached

CR-10 - Racial and Ethnic composition of families assisted

Describe the families assisted (including the racial and ethnic status of families assisted). 91.520(a)

	ESG	CDBG
Race:		
White	704	29,444
Black or African American	116	4,370
Asian	12	923
American Indian or American Native	35	1,104
Native Hawaiian or Other Pacific Islander	17	433
Unknown	29	5984
Total	877	42,258
Ethnicity:		
Hispanic/Latino	245	13329
Unknown	2	
Not Hispanic	630	28,929
Total	877	42,258

Table of assistance to racial and ethnic populations ESG (HMIS)

The City of Modesto identified priority needs and offers services and programs to eligible households regardless of race or ethnicity. This report is generated by the HMIS for ESG funded activities only. The PR03 reports the racial and ethnic composition by activity for HOME and CDBG programs.

Target Area	Planned Percentage of Allocation	Actual percentage of Allocation	Narrative Description

Identify the geographic distribution and location of investments

Fourteen Census Tracts, including most of the Census Tracts west of Highway 99 and a couple other tracts on the edges of the City limits, have minority concentrations. Maps have been provided to show location of accomplishment within City limits.

CR-15 - Resources and Investments 91.520(a)

Identify the resources made available

Source of Funds	Source	Resources Made Available	Amount Expended During Program Year
CDBG	B-13-MC-06-0002	\$1,327,143.11	\$1,325,574.51
CDBG	Revolving Loan Funds	\$1,177,926.26	\$157,415.45
CDBG/PI	B-14-MC-06-0002	\$1,883,728.00	\$169,559.66
HOME	M-13-MC-06-0207	\$1,173,286.26	\$1,173,286.26
HOME	M-14-MC-06-0207	\$188,034.00	\$73,581.30
ESG	E-14-MC-06-0002	\$151,725.00	\$126,053.93

Resources Made Available

The City received \$2,223,487 in entitlement funds through CDBG, HOME and ESG grants. Through the repayment of existing rehabilitation loans approximately \$170,468.26 in CDBG Revolving Loan Funds were received. In addition to annual entitlement funds, the City continues to use program income from previously funded CDBG and HOME projects, and uncommitted carryover funds for projects.

Attached is the CAPER Expenditures spreadsheet which reflects funds allocated and expended during this PY14 and Action Plan Amendments for the 2014-2015.

The City prioritizes entitlement funds for services to low-income and moderate-income clients and low income census tracts and block groups within the City limits. In addition to these efforts many of the City's funds were distributed to non-profit agencies whose service activities funded by CDBG and ESG are located in HUD qualified low-income census tracts or low-income blocks

PR03 reports investment of resources, geographical location of investments and families and persons assisted which include racial and ethnic status, per 91.520(a). It also includes the use of CDBG funds during the program year and the number of families/persons served by income pursuant to 91.520(e). The report provides more detail on actions taken to affirmatively further fair housing, evaluate the Consortium's progress in meeting affordable housing goals and assess the use of CDBG funds applied to priorities identified in the Consolidated Plan.

Leveraging

Explain how federal funds leveraged additional resources (private, state and local funds), including a description of how matching requirements were satisfied, as well as how any publicly owned land or property located within the jurisdiction that were used to address the needs identified in the plan.

To adequately address community development needs in the neighborhood, the City leveraged HUD funding with private donations and other forms of state and federal grants as well as financial institutions to carry out tasks. City staff monitors all projects and organizations funded through the various programs to ensure that they are in compliance with all regulations, including matching of funding

CR-20 - Affordable Housing 91.520(b)

Evaluation of the jurisdiction's progress in providing affordable housing, including the number and types of families served, the number of extremely low-income, low-income, moderate-income, and middle-income persons served.

	Year Goal	Actual
Number of homeless households to be provided affordable housing units	18	
Number of non-homeless households to be provided affordable housing units	0	
Number of special-needs households to be provided affordable housing units	53	
Total		

Number of Households

	One-Year Goal	Actual
Number of households supported through rental assistance	9	32
Number of households supported through the production of new units	9	
Number of households supported through the rehab of existing units (grant/loan activities)	19	26
Number of households supported through the acquisition of existing units	15	
Total		

Number of Households Supported

Discuss the difference between goals and outcomes and problems encountered in meeting these goals

The City continues to set priorities to meet the goals in the 5-Year Consolidated Plan shifting focus as needed to priorities activities based on available funding.

Discuss how these outcomes will impact future annual action plans.

Include the number of extremely low-income, low-income, and moderate-income persons served by each activity where information on income by family size is required to determine the eligibility of the activity.

CDBG Funds were used for housing activities such as home repair loans and grants to assist eligible homeowners.

- *The number of persons served can be found in the IDIS PR03 Report by activity for CDBG*

The 2014-2015 objectives and housing priorities involved commitment and expenditure of current and prior year HOME, CDBG, and NSP funds, since the majority of activities and projects are multi-year funded.

Downey Terrace:

The City in an effort to address worse case needs such as low income renters with severe cost burden, allocated HOME funds for Downey Terrace an 11-unit housing development for seniors. Many seniors in this area live on a fixed income and have to pay more than 30% of their monthly income for rent.



On February 9, 2010, Staff released a Request for Proposal (RFP) soliciting affordable housing developers for this project. The scope of the RFP included a maximum dwelling unit count of 11 and noted that additional \$500,000 in HOME entitlement funds would be used in the construction of the project.

During Program Year 2011 (PY11) the City approved an Agreement to Negotiate Exclusively with the Housing Authority of the County of Stanislaus as the developer for the project located at 412/416 Downey Avenue. The certificates of occupancy were issued on December 11, 2014.

Bennett Place:

Bennett Place, an 18-unit development, is serving special populations with mental health disabilities. There are also unassisted very low-income renters experiencing severe housing needs due to the fact that they either live in inadequate conditions or pay more than 30% of their monthly income for rent.

Downey Terrace and Bennett Place are providing 4 fully accessible handicap units and 34 ground level units are adaptable. Downey Terrace has 2 accessible units that meet the requirements under Section 215.

Tower Park Senior Apartments:

During PY11 the City approved a HOME Loan Agreement between the City, Satellite Affordable Housing Associates (SAHA) and American Baptist Homes of the West (ABHOW) in the amount of \$2.7 million, for the development of Tower Park Apartments, a 49-unit affordable senior community on the corner of 17th and G Streets. SAHA and ABHOW was awarded a Tax Credit allocation during PY13, and began construction December 2014.

In addition, SAHA and ABHOW estimated that the construction of Tower Park Apartment will create approximately 270 construction and design jobs as well as opportunities for local vendor contracts once the development is completed making Tower Park Apartments an asset to the Modesto community.



Some of the greatest characteristics of this project are its green building features. The installation of solar thermal hot water will offset a substantial portion of the building's project domestic hot water heating loads and will help keep operating costs and rents low. The project will also be GreenPoint Rated (with a minimum projected score of 125 points). Interior finishes will be environmentally sensitive including low-VOC points, green label carpet, low-flow faucets and showerheads, and energy star rated appliances. In addition, wayfinding clues

will be incorporated into the design of common areas finishes assisting seniors that may experience memory loss or need additional visual clues to find their way. Once complete, the apartments will be operated by Beacon Communities (former ABHOW), who have a long history of providing housing and services tailored to the specific needs of seniors.

Number of Affordable Housing Units

Project	HOME Funds	Population Served	Units	AMI	Status
Downey	\$612,960	Seniors	11	50%	Completed. Some units are currently occupied
Bennett Place	\$1,025,427	Seniors, Adult individuals Foster Youth, Homeless Youth	18	30-80%	Completed units are occupied.
Tower Park Apartments	\$3,425,640	Low, Very Low Income Seniors	10	30-60%	Under Construction

CR-25 - Homeless and Other Special Needs 91.220(d, e); 91.320(d, e); 91.520(c)

Evaluate the jurisdiction's progress in meeting its specific objectives for reducing and ending homelessness through:

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

All ESG subrecipients that carried out emergency shelter activities had a street outreach component to its operations. Additionally, these ESG subrecipients also participated in the local Continuum of Care's point-in-time count in January 2014, which afforded them an opportunity to reach out to unsheltered persons. Also, through the local CoC, the City participated in the annual Street Relief event, which provided a variety of services (bike repair, veterinary, haircut, information and referral, etc.) to approximately 1,408 persons (69.85% in the City of Modesto) experiencing homelessness, which included unsheltered persons. The City's ESG subrecipients that provide emergency shelter also provide case management with prerequisite assessment so that they may develop an individualized plan comprised of personal goals.

Addressing the emergency shelter and transitional housing needs of homeless persons

The City awarded CDBG and/or ESG funds to the following emergency shelter and transitional housing providers:

- ◆ The Salvation Army provides both emergency shelter and transitional housing services
- ◆ Center for Human Services provides transitional housing services
- ◆ Children's Crisis Center, Family Promise, and Haven Women's Center all provide emergency shelter services

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The City, its ESG subrecipients, and other partners have been especially strategic in building housing that will stably house and promote the self-sufficiency of these subpopulations of persons experiencing homelessness. For example, City's Homelessness Prevention and Rapid Re-Housing (HPRP) activities through Children's Crisis Center included the allocation of ESG funds for HUD-VASH program participants (veterans and/or their families experiencing homelessness) so that they may receive security deposit assistance, which is not available through this otherwise-comprehensive permanent supportive housing program. Another subpopulation that was targeted with ESG HPRP financial assistance is families with dependent children. In addition to helping these persons make the transition to stable housing and self-sufficiency using its ESG funds, the City invested millions of dollars using federal stimulus funds to develop, in partnership with its subrecipient, the Housing Authority of the County of

Stanislaus, a 32-unit complex designed to serve youth experiencing homelessness and former foster youth (ages 18-28) with permanent supportive housing. Center for Human Services' Pathways serves as a transitional supportive housing pathway to this 32-unit permanent supportive housing project.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: likely to become homeless after being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); and, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs

In addition to targeting families with dependent children at imminent risk of experiencing homelessness, this particular homeless subpopulation, i.e., potential ESG program participants that are currently (or will within six months be) receiving mainstream benefits, were also targeted with ESG HPRP financial assistance.

The City has invested years of effort and millions of dollars of HOME, federal stimulus, and Redevelopment funds to develop and address the affordable housing needs of other special needs populations (e.g., elderly and frail elderly; persons with mental, physical, and/or developmental disabilities; persons with alcohol and other drug addiction; persons with mental illness; persons with HIV/AIDS and their families; and public housing residents):

Population	Project
Elderly	Downey Terrace (11 units)
Elderly	Tower Park (49 units)
Special needs populations with mental disabilities, including: Elderly, Adult individuals Foster Youth, Homeless Youth	Bennett Place (18 units)

Number of Housing Units – Special Population

In addition to affordable housing development, the City targeted elderly and frail elderly and persons with disabilities through its CDBG Public Services activity: United Cerebral Palsy's Community Project for Safe Seniors, which employed adults with developmental disabilities to provide at-home services for elderly and frail elderly persons – as well as Disability Resource Agency for Independent Living, which provided assistive devices for persons with physical disabilities.

CR-30 - Public Housing 91.220(h); 91.320(j)

Actions taken to address the needs of public housing

The City has been working in collaboration with the Housing Authority of the County of Stanislaus to increase the level of permanent supportive housing for special populations and persons with disabilities. During PY14 the Housing Authority of the County of Stanislaus leased several units of supportive housing for Emancipated Foster Youth that also includes supportive services provided by various agencies working with foster youth.

The City participates in the County wide Continuum of Care Collaborative along with the local Housing Authority of the County of Stanislaus and other local agencies to identify housing needs within the county, including resident initiatives.

Actions taken to encourage public housing residents to become more involved in management and participate in homeownership

During PY14, the Housing Authority of the County of Stanislaus completed the rehabilitation of 23 single family homes purchased with NSP2 funds. These funds were allocated to purchase and rehabilitate these units to provide homeownership opportunities to families with incomes up to 120% of the median income. The City in partnership with the Housing Authority of the County of Stanislaus sold 1 of the last two remaining single family units.

Actions taken to provide assistance to troubled PHAs

Housing Authority of the County of Stanislaus is not determined to be troubled.

CR-35 - Other Actions 91.220(j)-(k); 91.320(i)-(j)

Actions taken to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment. 91.220 (j); 91.320 (i)

The City of Modesto has made progress in the following actions:

- This City recently completed the City of Modesto Strategic Plan 2015-2018. During the Spring of 2015, Modesto City Council and City staff held planning workshops to refine the four strategic commitments with valuable input from community members. Our object is to embrace a culture of service excellence for the citizens of Modesto by creating:
 - Great, Safe Neighborhoods
 - Healthy Economy & Great Quality of Life
 - Effective, Responsive & Transparent Government
 - Vibrant Infrastructure & sustainable environment

Actions taken to address obstacles to meeting underserved needs. 91.220(k); 91.320(j)

The City has worked to eliminate internal barriers to the development of affordable housing through the following continuing efforts:

The City's CDBG Public Services and ESG allocations reflect the City's priorities in meeting underserved needs, such emergency shelter and street outreach (individuals, survivors of domestic violence, families, and children), homelessness prevention and rapid re-housing, food security, neighborhood revitalization, foster youth, seniors, youth, and persons with disabilities.

- ◆ Providing funding for land acquisition, secondary financing, and infrastructure costs;
- ◆ Assisting qualified households to purchase homes utilizing the homebuyer assistance programs;
- ◆ Exemption or deferral of Capital Facilities Fees for projects providing low-income housing;
- ◆ Using the adopted streamlining process for environmental review;
- ◆ Continuing to work with non-profit housing agencies in the provision of supportive services and programs;
- ◆ Using streamlined application review and permit processing; and
- ◆ Reduction of parking standards.

There is an ongoing gap in the availability of services across most categories of underserved needs, including seniors, persons with disabilities, individuals with chronic illness, persons with other conditions affecting their ability to function independently and productively, foster youth and homeless. In addition, there is a need to link access to supportive services to affordable and appropriate housing.

The City allocated entitlement funding in the community enabling local organizations to provide services that would meet underserved needs.

Actions taken to reduce lead-based paint hazards 91.220(k); 91.320(j)

The dangers of lead based paint, especially to children have always been known. Homes built prior to 1978 and undergoing construction under a housing rehabilitation program are tested for the presence of lead based paint, or lead-based paint is presumed. If there is a presence of lead-based paint, safe work practices are used and the paint is encapsulated. A lead-based paint clearance is obtained at completion of the project. If a loan for homebuyer's assistance is being obtained through a City program, a lead-based paint risk assessment report is obtained for the property. If the property does not pass the risk assessment, the lead-based paint must be remedied prior to the property being eligible under the homebuyer's assistance program. All tests, clearances, and risk assessments are performed by someone who is certified by the State of California.

The City's Housing Rehabilitation Specialist performs Lead Hazard Control's Visual Assessments on each renovation project, pursuant to 24 CFR part 35.

As an additional effort in spreading the word about the effects of lead-based paint, the City provided copies of the English- and Spanish-language versions of the EPA's pamphlet entitled "Protect Your Family From Lead in Your Home" reproduced for program applicants and distribution at neighborhood meetings in low- and moderate-income neighborhoods. Copies of the pamphlets are also available at the information counter at the Parks, Recreation and Neighborhoods Department

Actions taken to reduce the number of poverty-level families 91.220(k); 91.320(j)

Providing opportunities for low-income families to improve their economic status is an area of focus for the City, and is reflected in the City's Strategic Plan. The City leverages its federal grant funds from CDBG and ESG to:

- ◆ Support organizations and businesses interested in furthering economic development opportunities through the use of small business loans to create and retain jobs for low and moderate-income workers.
- ◆ Increase the supply of affordable housing in our community. While the production and preservation of affordable housing on its own will not raise people's income or lift them from poverty, it does contribute to stabilizing living expenses for low- income families, so that they have more discretionary income for other living expenses.

During PY14 the City allocated CDBG funds HESG funds to community-based organizations for various programs to assist individuals and families experiencing homelessness or at risk of experiencing homelessness and low and moderate-income individuals and families achieve self-sufficiency

Actions taken to develop institutional structure 91.220(k); 91.320(j)

The Community Development Manager, which oversees CDBG, HOME, ESG and stimulus funds administration, conducted regular meetings with staff to discuss current projects and prospective activities.

CEDD Housing Staff and Finance Department personnel continued to meet on a monthly basis to review processes and to monitor Federal program expenditures. Staff verified and cross-referenced the information on the monthly budget activity reports with supporting documentation maintained by the Division. For easy identification on both the City's financial reporting system and the Federal Integrated Disbursement and Information System (IDIS), Staff assigned an IDIS Activity number to all financial transactions.

Staff worked closely with Finance, Public Works Departments and Parks Planning and Development Division to ensure:

- Capital Improvement Projects (CIPs) and Multi-Year Projects were on schedule and consistent with Federal program requirements (both statutory and regulatory), and
- Invoices for work completed were paid in a timely manner.

This process ensured the timely expenditure of HUD funds as required in provision 24 CFR 570.902 of the CDBG regulations. This regulation states that a grantee is considered to be timely, if 60 days prior to the end of the grantee's program year, the balance in its line-of-credit does not exceed 1.5 times the annual grant.

Actions taken to enhance coordination between public and private housing and social service agencies 91.220(k); 91.320(j)

Staff participated in the City's Development Review Team which meets to review and discuss proposed residential and commercial developments in the City to ensure sustainability or "smart growth" and mitigate impact to environment and surrounding neighborhoods. The team includes traffic engineers, landscape architects, planners, etc.

Staff provided technical assistance workshops to non-profit agencies on the types of services that are eligible for ESG and CDBG Public Services funding, as well as a detailed explanation of new ESG requirements. Staff also conducted a pre-award workshop for reporting requirements and Federal regulatory and statutory requirements for these programs.

Staff participated in housing, homeless and public service funding committees. (i.e. Stanislaus Housing and Support Services Collaborative (Continuum of Care), Emergency Food and Shelter Board (EFSP), and United Way Impact Councils).

Staff continued to be involved with initiatives that originated from the City's Housing Element.

The Community Development Manager and Housing and Urban Development Supervisor met with the two approved Community Housing Development Organizations (CHDOs) to review projects, anticipate and resolve issues, and monitor spending.

Staff participated in housing, homeless and public service funding committees. (i.e. Stanislaus Housing and Support Services Collaborative (Continuum of Care), Emergency Food and Shelter Board (EFSP), and United Way Impact Councils).

The Housing and Urban Development Supervisor was especially involved in discussions concerning multi-family and affordable housing, as well as the evaluation of the effectiveness of HUD-funded projects relating to housing initiatives.

Identify actions taken to overcome the effects of any impediments identified in the jurisdictions analysis of impediments to fair housing choice. 91.520(a)

The City's actions to affirmatively further fair housing are comprised of certain housing development/rehabilitation projects, housing policies, and housing services that increase and improve the affordable housing stock, ensure long-term affordability, and ensure that its citizens are treated according to state and federal fair housing rules, (respectively).

HOME funds were used as a catalyst for the construction of affordable housing units for very low-, low-, and moderate-income and/or special needs households during this reporting period.

The City's Analysis of Impediments (AI) identified the following social and economic characteristics as they relate to local public- and private-sector housing practices and housing market conditions that may expose certain population groups to the potential for housing discrimination:

- ◆ Persistently high rates of unemployment and underemployment
- ◆ Poor credit as a result of prior foreclosure
- ◆ Lack of accommodation/poor accessibility for households with special needs
- ◆ Adverse impact of occupancy restrictions on large, low-income households
- ◆ Lack of assistance and opportunity for single-female-headed households
- ◆ Lack of financial assistance available to low-income households

While the AI identifies a number of potential issues that could affect housing choice, some issues, such as lending practices are beyond the ability of a local jurisdiction to address.

The City, through its subrecipient, Habitat for Humanity, provided housing counseling (including foreclosure prevention services) to low- and moderate-income families to help address potential foreclosure, as well as to promote home ownership.

In order to address the lack of reasonable accommodation and barriers to accessibility for households with persons with disabilities, the City has:

- 1) Rehabilitated owner-occupied dwellings of seniors;
- 2) Through its subrecipient, Disability Resource Agency for Independent Living (DRAIL) provided adaptive devices for improved accessibility in the home for seniors and persons with disabilities. Two grab bars were obtained for two residences. A wheelchair carrier was purchased for a resident with a physical disability. A doorbell alert device, eyeglasses, and a portable ramp were also made possible with CDBG funds.
- 3) Through its subrecipient, Project Sentinel (a HUD-approved housing counseling and fair housing agency), provided both fair housing services and tenant-landlord counseling to educate

both tenants and landlords/property management companies on their rights and responsibilities under California and U.S. fair housing rules.

In response to identifying the lack of adequately sized and affordable housing for large and/or multi-generational households, the City continues to work with Habitat for Humanity, Stanislaus County to build a more than \$3 million single-family subdivision that will be comprised of 21 amply sized homes with larger families in mind. The City made the initial \$1 million allocation to this project with federal stimulus funds.

In response to identifying a lack of financial assistance to both single-female- head and low-income households or families experiencing homelessness, the City, through its multitude ESG and CDBG Public Service subrecipients funded housing and shelter services. Family Promise of Greater Modesto provided shelter, meals, transportation and case management to 21 families/65 individuals. Case management services were specially designed to focus on housing stabilization and included creation of an income and housing plan for each family. All sheltered families received financial education and budget counseling; referrals to housing resources and ongoing support in their journal to housing self-sufficiency. Obstacles include unemployment, lack of employment skills, negative or no rental history and no savings for security and utility deposits

In PY14, 247 individuals, representing 79 families, were able to participate in the Respite Shelter Program through Children Crisis Center. All the families fell into the extremely low income level with 66 being female head of household.

Goal	Category	Source / Amount	Indicator	Unit of Measure	Actual – Strategic Plan
SN-2B	Provide Housing and Supportive Services for Non-Homeless Special Needs	CDBG \$21,000	Number of Households	5	Advocate for Emancipated Foster Youth / Youth Experiencing Homelessness Project
SN-1B(i)	Provide Housing and Supportive Services for Non-Homeless Special Needs	CDBG \$9,500	Number of Beneficiaries	375	Senior Meals Program (Howard Training Center)
SN-1B(i) & SN-2B(i)	Provide Housing and Supportive Services for Non-Homeless Special Needs	CDBG \$8,500	Number of Beneficiaries	66; 6	Community Project for Safe Senior (United Cerebral Palsy of Stanislaus County)

Accomplishment data reported in attached IDIS PR03 for CDBG

CR-40 - Monitoring 91.220 and 91.230

Describe the standards and procedures used to monitor activities carried out in furtherance of the plan and used to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements

The following are the City's monitoring standards, procedures, and actions as required by 24 CFR 91.230.

Staff assessed risk of CDBG and ESG subrecipients according to different risk factors to determine extent of monitoring for any given CDBG-/ESG-funded activity.

Risk factors include:

- ◆ Subrecipient experience administering CDBG/ESG funds (i.e., new subrecipients);
- ◆ Subrecipient experience carrying out funded activity (i.e., new activities);
- ◆ Past performance administering CDBG/ESG funds;
- ◆ Past performance carrying out funded activity;
- ◆ Subrecipients with limited administrative capacity;
- ◆ Innovative activities that may be high-risk (e.g., economic development activities); and
- ◆ Turnover in activity-delivery staff/leadership

Extent of monitoring ranges from frequent desk audits (i.e., monthly review of project files – performance reports, invoices and supporting documentation, ensuring timely expenditure, tracking progress toward Consolidated Plan/Annual Action Plan goals, etc.) for all CDBG-/ESG-funded activities to more extensive and less frequent (at least once every program year) on-site audits for “high-risk” subrecipients with certain risk factors as described above.

These on-site audits consist of the following:

- ◆ Letter to subrecipient in preparation for the on-site visit;
- ◆ Entrance conference;
- ◆ Key informant interviews;
- ◆ Review of beneficiary, financial, policies and procedures, and other records;
- ◆ Exit conference;
- ◆ Monitoring letter describing both positive feedback and detailed deficiencies; and
- ◆ Follow up

The following is a summary of the City's monitoring objectives:

- ◆ To determine if subrecipient is carrying out project as described in subgrant agreement.
- ◆ To determine if subrecipient is allocating costs to the project that are eligible and reasonable.
- ◆ To determine if subrecipient is conducting activities with adequate control over project and financial performance, and in a way that minimizes opportunities for waste, mismanagement, fraud, and abuse.

- ◆ To assess if subrecipient has a continuing capacity to carry out project, as well as future funding opportunities for which it may apply.
- ◆ To identify potential problem areas and to assist subrecipient in complying with applicable statutes and regulations.
- ◆ To assist subrecipient in resolving compliance problems through discussion, negotiation, and the provision of technical assistance and training.
- ◆ To provide adequate follow-up measures to ensure that performance and compliance deficiencies are corrected by subrecipient, and not repeated.
- ◆ To comply with federal monitoring requirements of 24 CFR 570.501(b) and with 24 CFR 84.51 and 85.40, as applicable.
- ◆ To determine if any conflicts of interest exist in the operation of project, per 24 CFR 570.611.
- ◆ To ensure that required records are maintained to demonstrate compliance with applicable regulations.

The City uses “Appendix 5-21” of *Managing CDBG: A Guidebook for CDBG Grantees on Subrecipient Oversight* for the basic structure of its CDBG/ESG monitoring and specific HUD-developed monitoring protocols according to activity/CPD program (*CPD Monitoring Handbook 6509.2*).

2014-2015 CDBG-/ESG-funded subrecipients were low-risk, seasoned subrecipients and therefore were audited as part of the quarterly invoice submission review.

As contract agreements are prepared for the various local organizations receiving entitlement funds, strict controls are incorporated in the agreement as to the use of the funds. Whenever possible, payments were made for units of service delivered to beneficiaries or reimbursement for eligible costs incurred by the organization. Desired outcomes and performance measures or outputs (e.g., number of individuals served, type of activity, accomplishments, etc.) were established as part of the agreements. This enables Staff to monitor the effectiveness of HUD-funded projects and ensure compliance with program requirements. The agreement for services also included general performance standards, including the provision of monthly activity reports to the City and written requests for disbursement of funds.

Staff conducted desk audits (in-house review of sub-grantee materials, such as progress reports, drawdown requests, written agreement, etc.) of all CDBG Public Services and ESG activity sub-grantees prior to approving invoices for payment. In addition, periodic field visits are conducted of those sub-grantees with limited organizational capacities, new subgrantees, sub-grantees that have experienced high turnover in key staff positions, subgrantees with previous compliance or performance problems, and sub-grantees carrying out high-risk activities due to its innovative nature (e.g., economic development projects). Field visits also serve as opportunities for staff to build collaborative relationships with sub-grantee personnel and assist sub-grantees in creating effective record-keeping systems for accurate reporting.

These monitoring practices ensured compliance with all regulations governing internal and sub-grantee administrative, financial, and programmatic operations. These practices also ensured sub-grantees achieved performance objectives on schedule and within budget. The City’s

monitoring plan is appropriate for its performance tracking capabilities. Staff used The HUD Community Planning and Development Monitoring Handbook (Handbook 6509.2) when monitoring both internal and sub-grantee HUD-funded projects.

The basic monitoring process is as follows: notification letter (to encourage preparation); entrance conference with key project staff; documentation, data acquisition, and analysis; exit conference with key project staff; and a follow-up monitoring letter that presents what the monitoring revealed.

A finding is presented as an issue of noncompliance with program rules and regulations. For each finding, corrective actions that must be taken are specified. A concern is presented as instances where the deficiency is not a finding, or where noncompliance may occur in the future because of weaknesses in project operations. Recommendations for improvement are specified for each concern. Monitoring letters are issued within thirty days after the exit conference.

In addition to implementing agreements for services for local organizations, Staff prepares written Memoranda of Understanding (MOUs), with department personnel within the City who expend service time using HOME, CDBG or ESG funds. These City personnel submit written requests with supporting documentation for disbursement of funds. Staff and other City personnel time was monitored prior to each draw as well as quarterly to ensure the usage fell within the regulations.

Staff and Finance Department personnel conducted a monthly review process to monitor Federal program expenditures. Staff verified and cross-referenced the information on the monthly budget activity reports with supporting documentation maintained by the Division. In addition, Staff assigned a unique number to each activity that provided easy identification on both the City's financial reporting system and the Federal Integrated Disbursement and Information System (IDIS).

This financial monitoring system offered a form of checks and balances to monitor expenditures and determine the availability of funds.

The Housing Rehabilitation support staff monitored the use of the funds for projects funded under the Housing Rehabilitation Loan Program. Funds were disbursed according to a detailed Real Property Improvement Agreement executed by the property owner and the contractor. When a phase of the work was completed, the Housing Rehabilitation Specialist confirmed the completeness of the phase of rehabilitation in accordance with the appropriate housing codes and the work write-up specifications. The Housing Rehabilitation Specialist reviewed the work with the property owner and the owner signed a payment request voucher that authorized the disbursement of funds according to the contract. The Housing Administrative Analyst reviewed and verified each payment voucher and the invoice was then approved by the Acting Director of the Parks, Recreation and Neighborhoods Department. The City's Finance Department monitored the disbursement of funds and balance of the project account.

HOME-assisted rental units are monitored for rent, income, housing quality, and other affordability criteria in accordance with section 92.252. The City performs on-site inspections of

HOME-assisted units as required. For HOME-assisted units containing one to four units, the monitoring is performed not less than once every three years; complexes containing five to 25 units are monitored once every two years, and projects containing 26 units or more are monitored every year.

There are different levels of monitoring that Staff follows beginning at project predevelopment and through the period of affordability. During the predevelopment and construction process staff reviews each draw request. Staff meets with developers to provide technical assistance if necessary and makes periodic site visits to follow-up on project progress. In addition, Staff constantly monitors to see if the project is meeting the standards established in initial agreement, costs are on target and check on quality of construction. During the past fiscal year no onsite monitoring took place. Staff is working on monitoring schedules of affordable housing projects for this fiscal year.

Staff conducted on-site inspections of units to determine compliance with property standard requirements. Staff verified information obtained by the owners in regards to lease, income verification, rent, utility allowances and compliance with provision of written agreements.

The City monitors the HUD programs regularly to ensure successes. As problems or issues arise, the programs are modified to ensure maximum results. Oversight of HUD programs on a regular basis has been the key to maximizing the benefit for the citizens of Modesto.

Citizen Participation Plan 91.105(d); 91.115(d)

Description of the efforts to provide citizens with reasonable notice and an opportunity to comment on performance reports

Objectives of the Citizen Participation Plan (CP)

- ◆ To provide for and encourage citizen participation, with particular emphasis on participation by persons of low and moderate income who are residents of areas of slum or blight, residents of low and moderate income neighborhoods, and residents of areas in which federal entitlement funds are to be used.
- ◆ To make proposed plans for the use of federal entitlements funds available to persons, public agencies, and other interested parties. Information to be provided will include the amount of entitlements the City expects to receive (including program income), the range and nature of activities to be undertaken, the estimated benefit of those activities to low and moderate income persons, and the performance of those activities in providing such benefits.
- ◆ To conduct public hearings to obtain citizen views and comments during the development of the CP.
- ◆ To prepare and publish the proposed CP in a manner that allows citizens a reasonable opportunity to examine its contents and submit comments and to consider those comments before submitting the final CP to HUD.
- ◆ To consider any comments received by citizens, in writing or orally at the public hearings, in preparing the final CP and summarizing those comments in the submission to HUD.
- ◆ To provide citizens with reasonable notice and an opportunity to comment on substantial amendments to the CP, and to consider those comments prior to the submission to HUD.
- ◆ To provide citizens with reasonable notice and an opportunity to comment on the CAPER and to consider the comments prior to the submission of the report to HUD.
- ◆ To provide technical assistance to those individuals and groups who request assistance in developing proposals for funding assistance.
- ◆ To provide timely, written responses to written complaints and grievances related to the entitlement programs, applications, activities and/or reports. Responses will be provided within fifteen (15) working days where practical.
- ◆ To provide reasonable opportunity for persons with disabilities and persons with limited English proficiency to present their views and comments on the CP and its performance.
- ◆ To encourage the participation of local and regional institutions, the Continuum of Care, and other organizations (including businesses, developers, nonprofit organizations, philanthropic organizations, and community-based and faith-based organizations) in the process of developing and implementing the CP.

Describe the efforts to provide citizens with reasonable notice and an opportunity to comment on performance reports.

City Staff administer the public participation process by publicizing legal notices, making all reports available to the public, facilitating public hearings, collecting/responding to public comments and presenting reports to Councils/Committee's for approval.

It is the intent of the City to encourage and facilitate citizen participation by:

1. Soliciting needs in the neighborhood;

2. Obtaining community input regarding how funds should be invested;
3. Building a sense of community among residents;
4. Encouraging community empowerment and greater community voice; and
5. Providing neighborhoods with information about City services

A public notice informing the public of the availability of the report and the start of the public comment period was published in the Modesto Bee and Vida En El Valle Publications. A representative of the Modesto Bee requested 2014-2015 expenditures. This information was provided as requested.

The Citizens Housing & Community Development Committee (CH&CDC) provides overall review of the City's HUD funds. This Council-appointed committee provides policy and funding recommendations to the City Council regarding the City's use of HUD entitlement funds. On September 16, 2015, the City's CH&CDC reviewed and discussed the draft CAPER and recommended that it be forwarded to the City Council for review and approval.

The 30-day public review period to review and comment on the draft documents closed with a public hearing at the City Council meeting on Tuesday, September 22, 2015. No comments were received during the public hearing and the City Council unanimously approved the Program Year 2014-2015 CAPER and authorized the City Manager, or his designee, to sign the required documents for submittal to HUD. (City Council Resolution No. 2015-361

CR-45 - CDBG 91.520(c)

Specify the nature of, and reasons for, any changes in the jurisdiction's program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.

The City has approved a program that continues to leverage local small business development resources, but also leverages a dollar-for-dollar match with non-CDBG funds to be deployed to small businesses in Modesto and its Sphere of Influence to create and retain more jobs for LMI persons.

A Community Development Financial Institution (CDFI) is a specialized financial institution that has been certified by the U.S. Department of the Treasury as working in market niches that are underserved by traditional financial institutions. CDFIs provide a unique range of financial products and services in economically distressed target markets, such as mortgage financing for low-income and first-time homebuyers and not-for-profit developers; flexible underwriting and risk capital for needed community facilities; and technical assistance, commercial loans, and investments to small, start-up, or expanding businesses in low-income areas. As with other federal designations, certain regulatory advantages are possible across federal programs. In this case, CDBG regulations encourage the participation of CDFIs in furthering its economic development goals.

On April 16, 2014, the City released a Request for Qualifications to select a qualified CDFI to administer its small business loan program. The City provided a technical assistance workshop on April 25th. Statements of Qualifications were due on May 9th. The City received one (1) submission: that of Fresno CDFI. On October 14th Fresno CDFI was approved with a comment of \$250,000 to begin the partnership with Fresno CDFI and the Alliance SBDC which are projected to deploy more than \$600,000 in total small business loans to approximately thirteen (13) small businesses (\$45,000 average loan) in a five-year period. This partnership will create and retain no less than nine (9) jobs for LMI persons. (As compared with a four-year period in which the City deployed less than \$250,000 in small business loans and created and retained seven (7) jobs for LMI persons.) Additionally, Fresno CDFI and the Alliance SBDC will heavily market this program at no cost to the City.

Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?

No

[BEDI grantees] Describe accomplishments and program outcomes during the last year.

N/A

CR-50 – HOME 91.520(d)

Include the results on on-site inspections of affordable rental housing assisted under the program to determine compliance with housing codes and other applicable regulations.

HOME-assisted rental units are monitored for rent, income, housing quality, and other affordability criteria in accordance with section 92.252. The City of Modesto performs on-site inspections of HOME-assisted units as required. For HOME-assisted units containing one to four units, the monitoring is performed not less than once every three years; complexes containing five to 25 units are monitored once every two years, and projects containing 26 units or more are monitored every year.

There are different levels of monitoring that Staff follows beginning at project predevelopment and through the period of affordability. During the predevelopment and construction process staff reviews each draw request. Staff meets with developers to provide technical assistance if necessary and makes periodic site visits to follow-up on project progress. In addition, Staff constantly monitors to see if the project is meeting the standards established in initial agreement, costs are on target and check on quality of construction. During the past fiscal year no onsite monitoring took place. Staff is working on monitoring schedules of affordable housing projects for this fiscal year.

Staff conducted on-site inspections of units to determine compliance with property standard requirements. Staff verified information obtained by the owners in regards to lease, income verification, rent, utility allowances and compliance with provision of written agreements.

The City of Modesto monitors the HUD programs regularly to ensure successes. As problems or issues arise, the programs are modified to ensure maximum results. Oversight of HUD programs on a regular basis has been the key to maximizing the benefit for the citizens of Modesto.

Provide an assessment of the jurisdiction's affirmative marketing actions for HOME units. 92.351(b)

The city implemented an Affirmative Marketing Policy for use in its HOME program in, order to comply with HUD fair housing objectives. Both the borrower/developer and the City share the responsibility to inform the public about federal fair housing laws. The City, through its monitoring of the HOME units, evaluates the effectiveness of the marketing efforts. The beneficiaries are held to the terms of the policy by reference in the HOME Loan Agreement and Trust Deed executed to secure the HOME loan.

Additionally, the City of Modesto Council appoints representative members of the community to serve on a joint Equal Opportunity/Disability and Human Relations Commission, whose primary responsibility is to advise and assist the City Manager and staff in matters that relate to equal opportunity and persons with disabilities, and to make recommendations for furthering human relations and fair housing in the community, respectively. These commissions are comprised of

members of protected classes, such as women, racial and ethnic minorities, persons with disabilities, etc.

HOME funds were used as a catalyst for the construction of affordable housing units for very low-, low-, and moderate-income and/or special needs households during this reporting period.

Describe other actions taken to foster and maintain affordable housing. 91.220(k)

Goals contained in the *City of Modesto Strategic Plan* that the City deemed relevant for the Consolidated Plan were also among the bases for assigning priorities and include:

- The City encourages opportunities for all levels of education and workforce development, including trade school, college and university.
- Our downtown is a vibrant, government, financial, corporate and regional entertainment center with high-density housing and services.
- Identify opportunities for collaborative delivery of police, fire, recreation and neighborhood services.
- Promote a variety of housing types to address the diversity of needs for people throughout their life cycle and across income levels.
- People in neighborhoods have convenient linkages to services.
- Collaborate for health services delivery with our partners, such as the County.
- Actions support the safe and healthy, drug-free, gang-free development of young people.

CR-60 - ESG 91.520(g) (ESG Recipients only)

The City of Modesto is an active member of the local Continuum of Care, the Stanislaus housing and Support Services Collaborative (SHSSC). The SHSSC drafted the Ten-Year Plan to End Long-Term Homelessness, which was adopted by the Modesto City Council in June 2007. This plan continues to inform the City’s Consolidated Plan strategies, priorities, and program-year activities. The City is not a grantee of competitively awarded Continuum of Care programs (Supportive Housing Program [SHP], Shelter Plus Care [S+C], and Single Room Occupancy [SRO]); however, the City participates in the planning, strategizing, and decision-making of the local Continuum of Care. The City formally consults with the Continuum of Care to inform its ESG and CDBG Public Services funding priorities to more effectively address homelessness. Both the City and the Continuum are increasingly prioritizing strategic permanent supportive housing that targets vulnerable population groups (e.g., families, persons with disabling conditions, veterans, persons exiting public institutions, etc.) and those experiencing long-term homelessness as a means of addressing and preventing homelessness. Also, the City coordinates with other Federal resources, including those administered by the HACS and the U.S. Department of Veterans Affairs (VA), to leverage CDBG, HOME, and ESG funds.

1. Recipient Information

Basic Grant Information

Recipient Name	MODESTO
Organizational DUNS Number	060125051
EIN/TIN Number	946000374
Identify the Field Office	SAN FRANCISCO
Identify CoC(s) in which the recipient or subrecipient(s) will provide ESG assistance	Continuum of Care Stanislaus

ESG Contact Name

Prefix	Mrs.
First Name	Tina
Last Name	Rocha
Title	Community Development Manager

ESG Contact Address

Street Address 1	1010 10 th Street
City	Modesto
State	CA
ZIP Code	95353-
Phone Number	209-577-5211
Fax Number	209-491-5798
Email Address	trocha@modestogov.com

ESG Secondary Contact

Prefix
First Name
Last Name
Title
Phone Number
Email Address

Mrs.
Carol
Averell
Housing Urban Development Supervisor
209-577-5310
caverell@modestogov.com

2. Reporting Period

Program Year Start Date	07/01/2014
Program Year End Date	06/30/2015

CR-65. Persons Served

3. Activity and Beneficiary Data

All City of Modesto subrecipients working with individuals and families experiencing homelessness or who are at risk of experiencing homelessness are required to use the Homeless Management Information System (HMIS) of the local Continuum of Care. These subrecipients have not reported having any problems collecting, reporting, and evaluating the reliability of beneficiary data during the monthly Continuum of Care subcommittee meetings for ESG grantees and subgrantees. This may be attributed to the effective overhaul of the Continuum of Care's HMIS under the leadership of the local Housing Authority. Activity data relating to ESG expenditures by type of activity is tracked at the City of Modesto in both a financial management system, as well as in a separate spreadsheet in order to cross reference these expenditures.

ESG projects and CDBG Public Services projects that relate to homelessness and homelessness prevention are informed by formal consultation with the local Continuum of Care and other key stakeholders.

City of Modesto considers addressing chronic homelessness a high priority and prioritizes available ESG and CDBG Public Services funds accordingly. In addition to providing such funding to shelter, transitional, and permanent supportive housing providers with which it partners, City of Modesto also formed a Blue-Ribbon Commission on Homelessness to develop a plan to further the City's efforts. Recommendations of this appointed body will be presented in the 2013-2014 program year. City of Modesto affordable housing development strategies funded by different state competitive and federal formula and competitive grants are also informed by the City of Modesto-adopted Ten-Year Plan to End Long-Term Homelessness.

4a. Complete for Homelessness Prevention Activities

Number of Persons in Households	Total
Adults	16
Children	22
Total	38

4b. Complete for Rapid Re-Housing Activities

Number of Persons in Households	Total
Adults	16
Children	11
Total	27

4c. Complete for Shelter

Number of Persons in Households	Total
Adults	725
Children	86
Don't Know/Refused/Other	1
Total	812

4d. Street Outreach

Number of Persons in Households	Total
Adults	
Children	
Don't Know/Refused/Other	
Missing Information	
Total	0

4e. Totals for all Persons Served with ESG

Number of Persons in Households	Total
Adults	757
Children	119
Don't Know/Refused/Other	1
Total	877

5. Gender—Complete for All Activities

	Total
Male	541
Female	335
Transgender	1
Total	877

6. Age—Complete for All Activities

	Total
Under 18	119
18-24	99
25 and over	658
Total	877

7. Special Populations Served—Complete for All Activities

	Street	Homeless Prevention	Rapid Re-Housing	Emergency Shelter	TOTAL
SUB-POPULATION DATA					
Veterans	0	0	1	73	74
Victims of Domestic Violence	0	3	2	107	112
Elderly	0	1	0	50	51
HIV/AIDS	0	0	0	9	9
Chronically Homeless	0	0	2	205	207
Severely Mentally Ill	0	1	4	227	232
Chronic Substance Abuse	0	0	1	113	114
Other Disability	0	0	6	311	317
Total (unduplicated if possible)					452

8. Homeless Discharge Coordination

- a. **Explain how your government is implementing a homeless discharge coordination policy, and how ESG homeless prevention funds are being used in this effort.**

As part of the government developing and implementing a homeless discharge coordination policy, ESG homeless prevention funds may be used to assist very-low income individuals and families at risk of becoming homeless after being released from publicly funded institutions such as health care facilities, foster care or other youth facilities, or corrections institutions or programs.

Homeless discharge coordination policy, and how ESG homeless prevention funds are being used in this effort.

Unfortunately, the local health, human, and housing service provider infrastructure in Modesto and Stanislaus County is unable to meet the unprecedented demand for housing and essential services for very-low income individuals and families at risk of experiencing homelessness after being released from publicly funded institution, especially the intended and unintended

consequences of the State of California's corrections realignment plan, which shifts responsibility from the state to counties for the custody, treatment, and supervision of individuals convicted of crimes. City of Modesto and other units of local government and community-based organizations are further developing a homeless discharge coordination policy to better meet this challenge. This challenge is further deepened by the recent "realignment," which effectively shifts responsibility for the supervision of newly-convicted low-level offenders without current or prior serious or violent offenses stay to local (county) jails to serve their sentences.

CR-70 – ESG 91.520(g) - Assistance Provided and Outcomes

10. Shelter Utilization

Number of New Units – Rehabbed	
Number of New Units – Conversion	
Total Number of bed - nights available	
Total Number of bed - nights provided	
Capacity Utilization	

Shelter Capacity

11. Project Outcomes Data measured under the performance standards developed in consultation with the CoC(s)

ESG projects and CDBG Public Services projects that relate to homelessness and homelessness prevention are informed by formal consultation with the local Continuum of Care and other key stakeholders.

CR-75 – ESG Expenditures

Receiving ESG and CDBG Public Services funds allow the City of Modesto to partner with emergency shelter and transitional housing providers to help address the needs of individuals and families experiencing homelessness.

IDIS #	Grant Award		ESG EN 2014-2015	Expended	Balance Remaining
1168	Community Housing & Shelter Services	Rapid ReHousing	\$ 51,145.00	\$ 34,996.14	\$ 16,148.86
1169	Center for Human Services (CHS) - Pathways	Shelter	\$ 21,980.00	\$ 88,976.09	\$ 225.91
	Haven Women's Center of Stanislaus		\$ 9,428.00		
	Children's Crisis Center of Stanislaus County – Respite Child Shelter Program		\$ 21,980.00		
	Family Promise of Greater Modesto (FPOGM) - Case Management		\$ 11,395.00		
	The Salvation Army, Modesto Citadel – Berberian Emergency Shelter		\$ 24,419.00		
1138	ESG Administration	Admin	\$ 11,378.00	\$ 2,081.70	\$ 9,296.30
	TOTAL		\$ 151,725.00	\$126,053.93	\$ 25,671.07

- The Salvation Army, Modesto Citadel – Berberian Shelter and Transitional Living Center provided Emergency and Transitional Shelter for 81 Adults Living on the Streets
- Center for Human Services Pathways Transitional Housing served 27 Transition Aged Youth
- Children s Crisis Center of Stanislaus County – Child Respite Services Transitional Housing Activity served 107 Children
- Family Promise of Greater Modesto – Case Management Transitional Shelter served 65 Families
- Haven Women’s Center of Stanislaus County Emergency and Transitional Shelter served 7 Individuals and Families Fleeing Domestic Violence, Dating Violence, Sexual Assault, and Stalking

11f. Match Source

ESG dollar-for-dollar match requirement was satisfied through requiring ESG subrecipients match dollar-for-dollar their ESG allocations.

Other Funds Expended on Eligible ESG Activities	2014
Other Non-ESG HUD Funds	\$1,645.23
Other Federal Funds	\$39,304.94
State Government	-
Local Government	-
Private Funds	\$131,181.75
Other	\$14,490.00
Fees	-
Program Income	-
Total Match Amount	\$186,621.92

